Assembly Bill No. 1548

CHAPTER 665

An act to amend Sections 33541, 51226.4, and 60041 of the Education Code, to amend Sections 40507, 42622, 42645, and 42647 of, and to add Part 4 (commencing with Section 71300) to Division 34 of, to repeal Section 42603 of, the Public Resources Code, relating to environmental education.

[Approved by Governor October 2, 2003. Filed with Secretary of State October 3, 2003.]

LEGISLATIVE COUNSEL'S DIGEST

AB 1548, Pavley. Office of Education on the Environment.

Existing law establishes the Office of Integrated Environmental Education within the Integrated Waste Management Board, and requires the office to develop and implement a unified education strategy on the environment for elementary and secondary schools.

This bill would repeal those provisions and, instead, establish the Office of Education and the Environment with similar duties. The bill would require the Office of Education and the Environment to report to both the Secretary for Environmental Protection and to the board.

This bill would require the office to develop education principles for the environment for elementary and secondary school pupils by July 1, 2004, as prescribed. The bill would require the office to develop a model curriculum incorporating these principles and to submit the model curriculum for consideration and approval, as prescribed.

The bill would require the State Department of Education to incorporate the materials developed by the office into prescribed publications, and would require the State Department of Education to make the curriculum available electronically. The bill would require the office to coordinate with all state agencies, as prescribed.

Existing law requires school district governing boards, when adopting instructional materials for use in schools, to include only materials that accurately portray prescribed conditions.

This bill would, in addition, require the governing boards, when adopting instructional materials to include only materials that accurately portray the educational principles for the environment, thereby imposing a state-mandated local program.

This bill would establish the Environmental Education Account and would authorize deposit of funds from prescribed sources for

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expenditure for the purposes of this bill, upon appropriation by the Legislature.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement, including the creation of a State Mandates Claims Fund to pay the costs of mandates that do not exceed \$1,000,000 statewide and other procedures for claims whose statewide costs exceed \$1,000,000.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

The people of the State of California do enact as follows:

SECTION 1. Section 33541 of the Education Code is amended to read:

- 33541. (a) The State Board of Education and the department shall revise, as necessary, the framework in science to include the necessary elements to teach environmental education, including, but not limited to, all of the following topics:
 - (1) Integrated waste management.
 - (2) Energy conservation.
 - (3) Water conservation and pollution prevention.
 - (4) Air resources.
 - (5) Integrated pest management.
 - (6) Toxic materials.
 - (7) Wildlife conservation and forestry.
- (b) The Office of Education and the Environment of the California Integrated Waste Management Board, established pursuant to Part 4 (commencing with Section 71300) of Division 34 of the Public Resources Code, shall provide the State Board of Education and the department with available environmental information and materials to aid in implementing subdivision (a).
- (c) Any recommended revisions in reference to the course requirements in science shall not be implemented until the commencement of the appropriate curriculum framework adoption cycle subsequent to the revision.
- SEC. 2. Section 51226.4 of the Education Code is amended to read: 51226.4. (a) For purposes of this section, the following definitions shall apply:
- (1) "Office" means the Office of Education and the Environment of the California Integrated Waste Management Board, established

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pursuant to Part 4 (commencing with Section 71300) of Division 34 of the Public Resources Code.

- (2) "Pilot program" means the Environmental Ambassador Pilot Program established pursuant to this section.
- (b) The office shall establish the Environmental Ambassador Pilot Program, which shall conclude June 30, 2005.
- (c) The office shall establish the pilot program to facilitate the utilization of environmental education as a means to environmental action. The office shall include, in the pilot program, but is not limited to, the development, support, and promotion of all of the following:
- (1) Development of sustainable elementary and secondary school programs for environmental systems and environmental science and technology, including school gardens using composted materials.
- (2) Coordinated instructional resources and strategies with onsite conservation efforts with active pupil participation, including energy audits and conservation.
- (3) Service-learning partnerships, in which schools and communities work to provide real world experiences to pupils in areas of the environment and resource conservation, including education projects developed and implemented by pupils to encourage others to utilize integrated waste management concepts.
- (4) Assessment of the impact to participating pupils and schools of the pilot program, to the extent feasible, on pupil achievement and resource conservation.
- (d) The office shall use findings and results of the pilot program to develop and further refine the unified education strategy established by the office pursuant to Part 4 (commencing with Section 71300) of Division 34 of the Public Resources Code.
- (e) On or before June 30, 2005, the office shall prepare and submit a report to the Governor and the Legislature on the results of the pilot project.
- (f) This section shall remain in effect only until January 1, 2007, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2007, deletes or extends that date.
- SEC. 2.5. Section 60041 of the Education Code is amended to read: 60041. When adopting instructional materials for use in the schools, governing boards shall include only instructional materials which accurately portray, whenever appropriate:
- (a) The education principles for the environment as set forth in subdivision (b) of Section 71300 of the Public Resources Code.
- (b) Humanity's place in ecological systems and the necessity for the protection of our environment.

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- (c) The effects on the human system of the use of tobacco, alcohol, narcotics and restricted dangerous drugs as defined in Section 11032 of the Health and Safety Code, and other dangerous substances.
- SEC. 3. Section 40507 of the Public Resources Code is amended to read:
- 40507. (a) On or before March 1 of each year, the board shall file an annual report with the Legislature highlighting significant programs or actions undertaken by the board to implement programs pursuant to this division during the prior calendar year. The report shall include, but is not limited to, the information described in subdivision (b).
- (b) Commencing January 1, 1997, the board shall file annual progress reports with the Legislature covering the activities and actions undertaken by the board in the prior fiscal year. The board shall prepare, and may electronically file with the Legislature, the progress reports throughout the calendar year, as determined by the board, on the following programs:
 - (1) The local enforcement agency program.
 - (2) The research and development program.
 - (3) The public education program.
 - (4) The market development program.
 - (5) The used oil program.
 - (6) The planning and local assistance program.
 - (7) The site cleanup program.
- (c) The progress report shall specifically include, but is not limited to, all of the following information:
- (1) Pursuant to paragraph (1) of subdivision (b), the status of the certification and evaluation of local enforcement agencies pursuant to Chapter 2 (commencing with Section 43200) of Part 4.
- (2) Pursuant to paragraph (2) of subdivision (b), all of the following information:
- (A) The results of the research and development programs established pursuant to Chapter 13 (commencing with Section 42650) of Part 3.
- (B) A report on information and activities associated with the establishment of the Plastics Recycling Information Clearinghouse, pursuant to Section 42520.
- (C) A report on the progress in implementing the monitoring and control program for the subsurface migration of landfill gas established pursuant to Section 43030, including recommendations, as needed, to improve the program.
- (D) A report on the comparative costs and benefits of the recycling or conversion processes for waste tires funded pursuant to Chapter 17 (commencing with Section 42860) of Part 3.

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- (3) Pursuant to paragraph (3) of subdivision (b), all of the following information:
- (A) A review of actions taken by the board to educate and inform individuals and public and private sector entities who generate solid waste on the importance of source reduction, recycling, and composting of solid waste, and recommendations for administrative or legislative actions which will inform and educate these parties.
- (B) A report on the effectiveness of the public information program required to be implemented pursuant to Chapter 12 (commencing with Section 42600) of Part 3, including recommendations on administrative and legislative changes to improve the program.
- (C) A report on the status and effectiveness of school district source reduction and recycling programs implemented pursuant to Chapter 12.5 (commencing with Section 42620) of Part 3, including recommendations on administrative and legislative changes to improve the program's effectiveness.
- (D) A report on the effectiveness of the integrated waste management educational program and teacher training plan implemented pursuant to Part 4 (commencing with Section 71300) of Division 34, including recommendations on administrative and legislative changes which will improve the program.
- (E) A summary of available and wanted materials, a profile of the participants, and the amount of waste diverted from disposal sites as a result of the California Materials Exchange Program established pursuant to subdivision (a) of Section 42600.
- (4) Pursuant to paragraph (4) of subdivision (b), all of the following information:
- (A) A review of market development strategies undertaken by the board pursuant to this division to ensure that markets exist for materials diverted from solid waste facilities, including recommendations for administrative and legislative actions which will promote expansion of those markets. The recommendations shall include, but not be limited to, all of the following:
- (i) Recommendations for actions to develop more direct liaisons with private manufacturing industries in the state to promote increased utilization of recycled feedstock in manufacturing processes.
- (ii) Recommendations for actions which can be taken to assist local governments in the inclusion of recycling activities in county overall economic development plans.
- (iii) Recommendations for actions to utilize available financial resources for expansion of recycling industry capacity.
- (iv) Recommendations to improve state, local, and private industry product and material procurement practices.

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- (B) Development and implementation of a program to assist local agencies in the identification of markets for materials that are diverted from disposal facilities through source reduction, recycling, and composting pursuant to Section 40913.
- (C) A report on the Recycling Market Development Zone Loan Program provided for in subdivision (c) of Section 42010), pursuant to subdivision (f) of Section 42010.
- (D) A report on implementation of the Compost Market Program pursuant to Chapter 5 (commencing with Section 42230) of Part 3.
- (E) A report on the progress in developing and implementing the comprehensive Market Development Plan, pursuant to Article 2 of Chapter 1 (commencing with Section 42005) of Part 3.
- (F) The number of retreaded tires purchased by the Department of General Services during the prior fiscal year pursuant to Section 42414.
- (G) The results of the study performed in consultation with the Department of General Services pursuant to Section 42416 to determine if tire retreads, procured by the department, have met all quality and performance criteria of a new tire, including any recommendations to expand, revise, or curtail the program.
- (H) The number of recycled lead-acid batteries purchased during the prior fiscal year by the Department of General Services pursuant to Section 42443.
- (I) A list of established price preferences for recycled paper products for the prior fiscal year pursuant to paragraph (1) of subdivision (c) of the Public Contract Code.
- (J) A report on the implementation of the white office paper recovery program pursuant to Chapter 10 (commencing with Section 42560) of Part 3.
- (5) Pursuant to paragraph (5) of subdivision (b), both of the following information:
- (A) A report on the annual audit of the used oil recycling program established pursuant to Chapter 4 (commencing with Section 48600) of Part 7.
- (B) A summary of industrial and lubricating oil sales and recycling rates, the results of programs funded pursuant to Chapter 4 (commencing with Section 48600) of Part 7, recommendations, if any, for statutory changes to the program, including changes in the amounts of the payment required by Section 48650 and the recycling incentive, and plans for present and future programs to be conducted over the next two years.
- (6) Pursuant to paragraph (6) of subdivision (b), all of the following information:

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- (A) The development by the board of the model countywide or regional siting element and model countywide or regional agency integrated waste management plan pursuant to Section 40912, including its effectiveness in assisting local agencies.
- (B) The adoption by the board of a program to provide assistance to cities, counties, or regional agencies in the development and implementation of source reduction programs pursuant to subdivision (b) of Section 40912.
- (C) The development by the board of model programs and materials to assist rural counties and cities in preparing city and county source reduction and recycling elements pursuant to Section 40914.
- (D) A report on the number of tires that are recycled or otherwise diverted from disposal in landfills or stockpiles.
- (E) A report on the development and implementation of recommendations, with proposed implementing regulations, for providing technical assistance to counties and cities that meet criteria specified in Section 41782, so that those counties and cities will be able to meet the objectives of this division. The recommendations shall, among other things, address both of the following matters:
- (i) Assistance in developing methods of raising revenue at the local level to fund rural integrated waste management programs.
- (ii) Assistance in developing alternative methods of source reduction, recycling, and composting of solid waste suitable for rural local governments.
- (F) A report on the status and implementation of the "Buy Recycled" program established pursuant to subdivision (d) of Section 42600, including the waste collection and recycling programs established pursuant to Sections 12164.5 and 12165 of the Public Contract Code.
- (7) Pursuant to paragraph (7) of subdivision (b), a description of sites cleaned up under the Solid Waste Disposal and Codisposal Site Cleanup Program established pursuant to Article 2.5 (commencing with Section 48020) of Chapter 2 of Part 7, a description of remaining sites where there is no responsible party or the responsible party is unable or unwilling to pay for cleanup, and recommendations for any needed legislative changes.
 - SEC. 4. Section 42603 of the Public Resources Code is repealed.
- SEC. 5. Section 42622 of the Public Resources Code is amended to read:
- 42622. The source reduction and recycling program for school districts developed pursuant to Section 42621 shall, to the extent feasible, be designed to complement and further the educational goals of the supplementary educational materials developed pursuant to Part 4 (commencing with Section 71300) of Division 34, and the integrated

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waste management issues addressed within the science curriculum framework developed by the State Board of Education.

- SEC. 6. Section 42645 of the Public Resources Code is amended to read:
- 42645. (a) The board, in consultation with the State Department of Education, the State Board of Education, and the Secretary for Education, shall establish a program to provide grants to school districts and schools to assist in the development and implementation of educational programs and to promote the use of existing educational programs to teach the concepts of source reduction, recycling, and composting.
- (b) The board, in consultation with the State Department of Education, the State Board of Education, and the Secretary for Education, shall adopt criteria for awarding grants pursuant to this article, including, but not limited to, the grant's structure, the schedule for awarding grants, and grant amount limits. This criteria shall include, but not be limited to, a procedure for the geographic distribution of the grants and the appropriate representation of elementary, middle, and high school as grant recipients. In adopting this criteria, the board shall include, in the criteria, the extent to which an office, a school district, or a school has demonstrated a commitment to achieving the following goals:
- (1) The adoption of waste reduction and recycling programs and practices.
- (2) The adoption and implementation of the unified education strategy adopted pursuant to Part 4 (commencing with Section 71300) of Division 34.
- (3) The allocation of adequate space for the safe collection, storage, and loading of recyclable materials.
- (4) To the maximum extent feasible, the use of recycled materials and environmentally preferable products in the construction or modernization of public school facilities.
- (5) Participation in the environmental ambassador pilot program established pursuant to Section 51226.4 of the Education Code.
- (c) Notwithstanding Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the adoption of criteria for the awarding of grants pursuant to this article is not the adoption of a regulation, and is exempt from the requirements of that chapter.
- SEC. 7. Section 42647 of the Public Resources Code is amended to read:
- 42647. The board may enter into an interagency agreement with the State Department of Education or other state agencies to implement this

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chapter, Part 4 (commencing with Section 71300) of Division 34, and Sections 33541 and 51226.4 of the Education Code.

SEC. 8. Part 4 (commencing with Section 71300) is added to Division 34 of the Public Resources Code, to read:

PART 4. STATEWIDE ENVIRONMENTAL EDUCATION

- 71300. (a) For purposes of this part "office" means the Office of Education and the Environment of the Integrated Waste Management Board, as established pursuant to this section.
- (b) The Office of Education and the Environment is hereby established in the Integrated Waste Management Board. The office shall report to both the Secretary for Environmental Protection and the board. The office shall dedicate its effort to implementing the statewide environmental educational program prescribed pursuant to this part and the integrated waste management educational requirements of this division. The office, through staffing and resources, shall give a high priority to implementing the statewide environmental education program.
- (c) The office, under the direction of the Secretary for Environmental Protection and the board, in cooperation with the State Department of Education, the State Board of Education, and the Secretary for Education, shall develop and implement a unified education strategy on the environment for elementary and secondary schools in the state. The office shall develop a unified education strategy to do all of the following:
- (1) Coordinate instructional resources and strategies for providing active pupil participation with onsite conservation efforts.
- (2) Promote service-learning opportunities between schools and local communities.
- (3) Assess the impact to participating pupils of the unified education strategy on pupil achievement and resource conservation.
- (4) On or before June 30, 2006, the office shall report to the Legislature and the Governor on its progress in developing, implementing, and assessing the unified education strategy.
- (d) The State Department of Education, State Board of Education, and Secretary for Education, in cooperation with the board, shall develop and implement to the extent feasible, a teacher training and implementation plan, to guide the implementation of the unified education strategy, for the education of pupils, faculty, and administrators on the importance of integrating environmental concepts and programs in schools throughout the state. The strategy shall project

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the phased implementation of elementary, middle, and high school programs.

- (e) In implementing this part, the office may hold public meetings to receive and respond to comments from affected state agencies, stakeholders, and the public regarding the development of resources and materials pursuant to this part.
- (f) In implementing this part, the office shall coordinate with other agencies and groups with expertise in education and the environment, including, but not limited to, the California Environmental Education Interagency Network.
- (g) Any instructional materials developed pursuant to this part shall be subject to the requirements of Chapter 1 (commencing with Section 60000) of Part 33 of the Education Code, including, but not limited to, reviews for legal and social compliance before the materials may be used in elementary or secondary public schools.
- 71301. (a) As part of the unified education strategy, the office, under the direction of the Secretary for Environmental Protection and the board, in cooperation with the Resources Agency, the State Department of Education, the State Board of Education, and the Secretary for Education, shall develop education principles for the environment for elementary and secondary school pupils by July 1, 2004. The principles may be updated every four years thereafter. The principles shall be aligned to the academic content standards adopted by the State Board of Education pursuant to Section 60605 of the Education Code. The principles shall be used to do all of the following:
- (1) To direct state agencies that include environmental education components for elementary and secondary education in regulatory decisions or enforcement actions.
- (2) To align state agency environmental education programs and materials that are developed for elementary and secondary education.
- (b) The education principles for the environment shall include, but not be limited to, concepts relating to the following topics:
 - (1) Environmental sustainability.
 - (2) Water.
 - (3) Air.
 - (4) Energy.
 - (5) Forestry.
 - (6) Fish and wildlife resources.
 - (7) Oceans.
 - (8) Toxics and hazardous waste.
 - (9) Integrated waste management.
 - (10) Integrated pest management.
 - (11) Public health and the environment.

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- (12) Pollution prevention.
- (13) Resource conservation and recycling.
- (14) Environmental justice.
- (c) The principles shall be aligned to the applicable academic content standards adopted by the State Board of Education and shall not duplicate or conflict with any academic content standards.
- (d) (1) Prior to the adoption of the criteria developed for textbook adoption required pursuant to Section 60200 or 60410 of the Education Code for Science, the Instructional Materials Advisory Panel shall consult with the office to incorporate, where feasible, education principles for the environment.
- (2) The education principles for the environment shall be incorporated in criteria developed for textbook adoption required pursuant to Section 60200 or 60410 of the Education Code in Science, Mathematics, English/Language Arts, and History/Social Sciences.
- (e) If the content standards required pursuant to Section 60605 of the Education Code are revised, the education principles for the environment shall be appropriately considered for inclusion into part of the revised academic content standards.
- 71302. (a) Using the education principles for the environment required in Section 71301, the office, under the direction of the Secretary for Environmental Protection and the board, shall develop, in cooperation with the California Environmental Protection Agency, the Resources Agency, the State Department of Education and the State Board of Education, a model environmental curriculum that incorporates these education principles for the environment. The model curriculum shall be aligned with applicable State Board of Education adopted academic content standards in Science, Mathematics, English/Language Arts, and History/Social Sciences, to the extent that any of those content areas are addressed in the model curriculum.
- (b) The model curriculum shall be submitted to the Curriculum Development and Supplementary Materials Commission for review. The commission shall submit its recommendation to the Secretary for Environmental Protection and to the Secretary of the Resources Agency by July 1, 2005.
- (1) The Secretary for Environmental Protection and the Secretary of the Resources Agency shall review and comment on the model curriculum by January 1, 2006.
- (2) The model curriculum along with the comments by the Secretary for Environmental Protection and the Secretary of the Resources Agency shall be submitted to the State Board of Education for its approval.
- 71303. (a) The State Department of Education shall incorporate into publications that provide examples of curriculum resources for

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teacher use, those materials developed by the office that provide information on the education principles for the environment required in Section 71300.

- (b) The model environmental curriculum approved by the State Board of Education, pursuant to Section 71302 shall be made available by the office to elementary and secondary schools to the extent that funds are available for this purpose. The State Department of Education shall make the model curriculum available electronically including posting on its Web site.
- (c) The State Department of Education, to the extent feasible and to the extent that funds are available for this purpose, shall encourage the development and use of instructional materials and active pupil participation in campus and community environmental education programs. To the extent feasible, the environmental education programs should be considered in the development and promotion of after school programs for elementary and secondary school pupils and state and local professional development activities to provide teachers with content background and resources to assist in teaching about the environment.
- (d) (1) The board shall assume costs associated with the printing of the approved model curriculum as set forth in subdivision (b). The board shall use, for these purposes, funds that are available for its administrative costs.
- (2) From funds available for its administrative costs, the State Department of Education shall post and maintain the model curriculum on its Internet site and pay any costs associated with any related online questionnaire on its Internet site as set forth in subdivision (b).
- (3) The State Department of Education shall explore implementation of this section from its baseline resources dedicated to this purpose and if funding is not available from that source, then funding may be provided to the department, pursuant to appropriation by the Legislature, under Section 71305.
- 71304. (a) The office, under the direction of the Secretary for Environmental Protection, shall be responsible for the statewide coordination of regulatory administrative decisions that require the development or encourage the promotion of environmental education for elementary and secondary school pupils.
- (b) All California Environmental Protection Agency or Resources Agency boards, departments, or offices that take regulatory actions or take enforcement actions requiring the development of or encouraging the promotion of environmental education for elementary and secondary school pupils shall, prior to adoption or approval of the action, seek comments on the action from the office in order to promote consistency with this part and cross-media coordination.

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- (c) The office shall coordinate with all state agencies to develop and distribute environmental education materials.
- (d) After the educational principles for the environment are incorporated into the content standards, materials produced and distributed in the public schools shall be aligned to those content standards, as applicable, revised pursuant to Chapter 1 (commencing with Section 60000) of Part 33, of the Education Code, and adopted by the State Board of Education.
- 71305. (a) The Environmental Education Account is hereby established within the State Treasury. Moneys in the account may, upon appropriation by the Legislature, be expended by the California Environmental Protection Agency, in consultation with the board, for the purposes of this part. The board shall provide recommendations to the Secretary for Environmental Protection regarding expenditures from the account. The Secretary for Environmental Protection shall administer this part, including, but not limited to, the account.
- (b) Notwithstanding any other provision of law to the contrary, the agency may accept and receive federal, state, and local funds and contributions of funds from a public or private organization or individual. The account may also receive proceeds from a judgment in state or federal court, when the funds are contributed or the judgment specifies that the proceeds are to be used for the purposes if this part. The account may receive those funds, contributions, or proceeds from judgments, that are specifically designated for use for environmental education purposes. Private contributors shall not have the authority to further influence or direct the use of their contributions.
- (c) The agency shall immediately deposit any funds contributed pursuant to subdivision (b) into the account.
- SEC. 9. Notwithstanding Section 17610 of the Government Code, if the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code. If the statewide cost of the claim for reimbursement does not exceed one million dollars (\$1,000,000), reimbursement shall be made from the State Mandates Claims Fund.